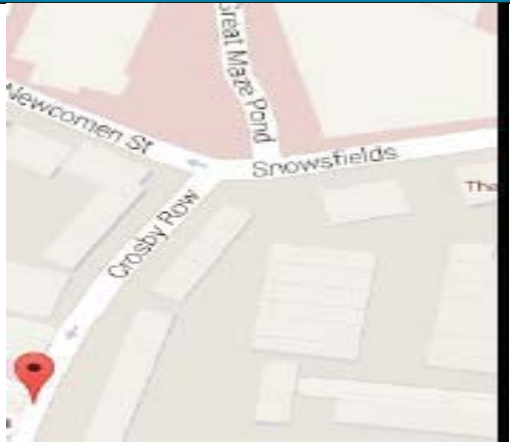


| | | |
|----------------------------------|--|--|
| Reference | H/ND/TMO 1617-008 | Location overview |
| Location | Snowsfields – between Crosby Row and Kipling Street |  |
| Proposal | Introduction of one-way system with contraflow cycle lane between Great Maze Pond and Kipling Street. Installation of a new zebra crossing on Snowsfields, east of its junction with Great Maze Pond. Permanent retention of the temporary zebra crossing at the northern end of Crosby Row. | |
| Community council meeting | Bermondsey and Rotherhithe | |
| | 7 December 2016 | |
| Ward(s) affected | Grange | |

Background

The council is proposing to introduce an eastbound one-way system on Snowsfields for motor vehicles between Great Maze Pond and Kipling Street with a contraflow cycle lane. The Community Council on 17 September 2014 approved the changes, subject to statutory consultation. This report considers objections received to the statutory consultation undertaken.

This section of Snowsfields operated as one-way westbound from 4 February 2013 to 28 September 2016 to facilitate Guys Hospital Cancer Unit construction works. The proposal to make this section of highway one-way eastbound has been part of the Council's strategy for this area for a long period of time and formed part of the approved Cancer Centre planning application (12-AP-2062).

Snowsfields acts as a 'rat run' for vehicles wanting to avoid congestion on Long Lane and making it eastbound for motor vehicle traffic only will eliminate this. With Snowsfields being made one-way eastbound it will act as a throttle and remove rat running traffic from the network of streets in this area.

The developer was granted planning permission on 31 January 2013 which allows a redevelopment of premises that include the erection of a 14 storey building for Cancer Treatment Centre. The planning consent included an obligation to complete the highways works fronting the development site. This included:

- Making Snowsfields one-way eastbound between Crosby Row and Kipling St
- Provision of a cycling contraflow along this stretch
- Making the existing temporary zebra crossings on Crosby Row and Newcomen St permanent
- Provision of a new zebra crossing on Snowsfields (just east of its junction with Great Maze Pond)

Guy's and St Thomas' NHS Foundation trust entered into a legal agreement under s278 of the Highways Act 1980 with Southwark to enable it to undertake these highways works in 2014. These proposals were originally to be delivered in Summer 2015. Therefore this section of traffic order changes was brought forward to Community Council in September 2014. The recommendations in the report were approved in order for the statutory consultations to commence as part of the making of the traffic management order.

The Newcomen St zebra crossing is located within Chaucer Ward and a report was presented to Borough Bankside and Walworth Community Council for consideration of this element (29 September 2014).

This road also forms part of Cycle Quietway 14 scheme from Blackfriars Road to Tower Bridge Road (running between Nicholson Street and Tanner Street). This includes the closure of Newcomen Street to through traffic as

part of its proposals. This Quietway scheme is considered strategic as it spans a number of wards and therefore the decision on the traffic changes associated with this is taken by the Cabinet Member for Environment and Public Realm. Councillor Wingfield took the decision on the 15 June 2016 to implement the route subject to statutory processes. There was a subsequent call-in of the decision for scrutiny by ward members but this was resolved with the agreement of a number of commitments. None of the commitments relate to the length of highway that is the subject of this report, however the cycle Quietway, which is scheduled for implementation by March 2017, cannot be implemented in full without the necessary cycle contraflow on Snowsfields.

Crosby Row operated as one-way southbound under a temporary traffic order between 4 February 2013 and 28 September 2016. This change was made to match the one-way westbound operation of Snowsfields as part of the construction management plan for the hospital. This also allowed vehicles to use Crosby Row to exit the network otherwise they would all have to travel via Newcomen Street. With the end of the construction work on the Cancer Centre, Crosby Row has returned to its two-way operation and to date; the Highway Authority is not aware of any operational issues and continues to closely monitor traffic movement. It is worth mentioning that local traffic has significantly reduced since Crosby Row was reverted to two-way working.

Statutory consultation and summary of objection(s)

Statutory consultation was carried out between 12 May 2016 and 2nd June 2016. The traffic order was advertised in the London Gazette and Southwark News and notices were erected on lamp columns on Snowsfields.

During this period, officers received 14 objections including one from Guys and St Thomas's Hospital Trust.

Part 3H of the Southwark Constitution sets out that the community council will take decisions on the following local non-strategic matters:

- determination of objections to traffic management orders that do not relate to strategic or borough-wide issues

Details of the objections received are attached to this report and can be summarised as:

1. Making Crosby Row the only access into the Hospital and reverting it to two-way working will lead to an increase in traffic, lead to congestion & gridlock and would be unsafe.
2. Crosby Row is too narrow to allow two-way working and will not cope with an increase in traffic. It will cause air pollution, noise pollution and delays to patients.
3. Weight of traffic on Crosby Row will affect the Victorian water main and listed buildings in the area.
4. Access to and from the hospital needs more thought. Why not open up the northern access into St Thomas Street
5. Only one of the comments received expressed the opinion that making Snowsfields one way eastbound means Crosby Row could become a 'rat run' for traffic coming onto Long Lane from Borough High Street end wanting to get north towards London Bridge and Bermondsey Street.

Guys and St Thomas's Hospital Trust have subsequently withdrawn their objection to the traffic order and are in full support of the scheme. The Director of Environment (Ian Smith) has met with the one of the objectors who is now in support of the scheme. Their supporting emails are attached to this report.

The bulk of the objections only raised concerns about making Crosby Row two-way. The one-way working of Crosby Row was only temporary and was put in place to facilitate construction traffic. The traffic order as advertised was for making of Snowsfields one-way east bound only. Crosby Row has now reverted to two way traffic, and in advance, of the Snowsfields works.

Members are being asked to determine the objections to the proposal to implement the one-way order on Snowsfields only.

Officers response to objection(s)

1. The Transport Statement that accompanied the planning application (12-AP-2062) identified making Snowsfields one-way eastbound between Great Maze Pond and Kipling Street. This was considered acceptable to the highway authority as it would deter east-west 'rat running' in the local road network. This is also an integral section of cycling Quietway 14.

Crosby Row is two-way working but was temporarily operating as one-way. Snowsfields was also temporarily working one-way westbound. Both of these temporary changes were implemented by a temporary traffic order made to facilitate the development of the hospital under section 14(1) of the Road Traffic Regulation Act 1984. Such temporary orders have a maximum lifespan of 18 months. Once the temporary order lapsed, the highway automatically reverts to its former state. No public consultation on this change was required.

Crosby Row will be only vehicle access to the new Cancer Centre for patients and visitors. Vehicles accessing the unit may include private cars, hospital taxis, ambulances, patient transport services and oxygen delivery services. All other servicing and delivery will take place at the existing servicing yard (FM yard) off Weston Street at the junction with St Thomas Street which has no public access.

Southbound vehicles in Great Maze Pond having a maximum length in excess of 7.5m will be prohibited from turning left into Snowsfields, providing a compulsory ahead only via Crosby Row. Given the tight constraints of the highway network, particularly at Snowsfield/Kipling and Weston/ Kipling it is not possible to manoeuvre vehicles around these junctions.

The removal of through westbound traffic will reduce traffic volumes overall within the neighbourhood.

2. Crosby Row is narrow in parts and has parking on each side of the street, in a 'chicane' style layout. Presently there is some parking particularly at the northern end of Crosby Row by disabled vehicles and the hospital shuttle buses. Five additional disabled bays have been provided within the hospital boundaries along with provision for 4 drop off spaces where private ambulances are expected to wait.

Officers are monitoring the operation of Crosby Row since it was reopened to two way traffic.

3. Thames Water has completed their water main strengthening programme. It is highly unlikely that the two way traffic on Crosby Row will create any additional loading on the highway itself.
4. Prior to the Cancer Centre development the access to the St Thomas St was closed, Crosby Row operated two-way and Snowsfield operated two-way. The development of the hospital site is not introducing any additional servicing trip movements. As the building replaced two previous buildings it was determined at the planning stages that the development would not result in an increase in staff, patient or visitor numbers. An additional 5 disabled spaces have been provided within the demise of the Cancer Centre along with a pick up/drop off bay on the western side of Great Maze Pond for ambulances.
5. In the event of any unplanned incident on the network temporary changes would be put in place as necessary to ensure traffic could still access the hospital.

Recommendation and next steps

In view of the objections received, it is recommended that:

1. The 13 objections made against the proposal are recognised by the community council as not relating to the traffic order which was advertised (Making of Snowsfields one-way), considered and rejected
2. The proposals contained in the advertised order were agreed by the planning committee as part of the Guys Hospital Cancer Centre
3. Officers are instructed to proceed with the implementation of the highway works contained within the traffic order.

4. Officers are instructed to write to the 13 objectors to explain the decision.
5. Officers are instructed to monitor the traffic flows along Crosby Row following the implementation of the one-way working on Snowfields.

From: [REDACTED]
Sent: Wednesday, November 09, 2016 9:56 AM
To: Smuts, Iaan
Cc:
Subject: RE: Snowsfield Highways Works

Iaan,

Thank you for forwarding this information. It is helpful to see the safety audit that was commissioned for the Council and to have your assurance that all the points raised in the audit have been addressed in the agreed design for the s278 works. It is also positive that local traffic appears to have reduced significantly since the traffic restrictions in place during construction of the cancer centre have been lifted. I am grateful for your assurance that you will keep the safety aspects of the scheme under review once it is implemented through your stage 3 audit. I am assured that the concerns I previously raised have been addressed by the Council and I am pleased to have your confirmation that we can progress our works to Snowsfield early in the new year so that we can confirm dates with our contractors.

I know that you are liaising with [REDACTED] over the s278 agreement. If you can please confirm which drawing is to be included in the document we will arrange to have it signed on behalf of the Trust.

Regards,

[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]

From: [REDACTED]

Sent: Tuesday, October 04, 2016 6:25 AM

To: Smith, Ian

Cc:

Subject: RE: Crosby Row, Snowsfields & Kipling Street - Traffic Options

Hi Ian,

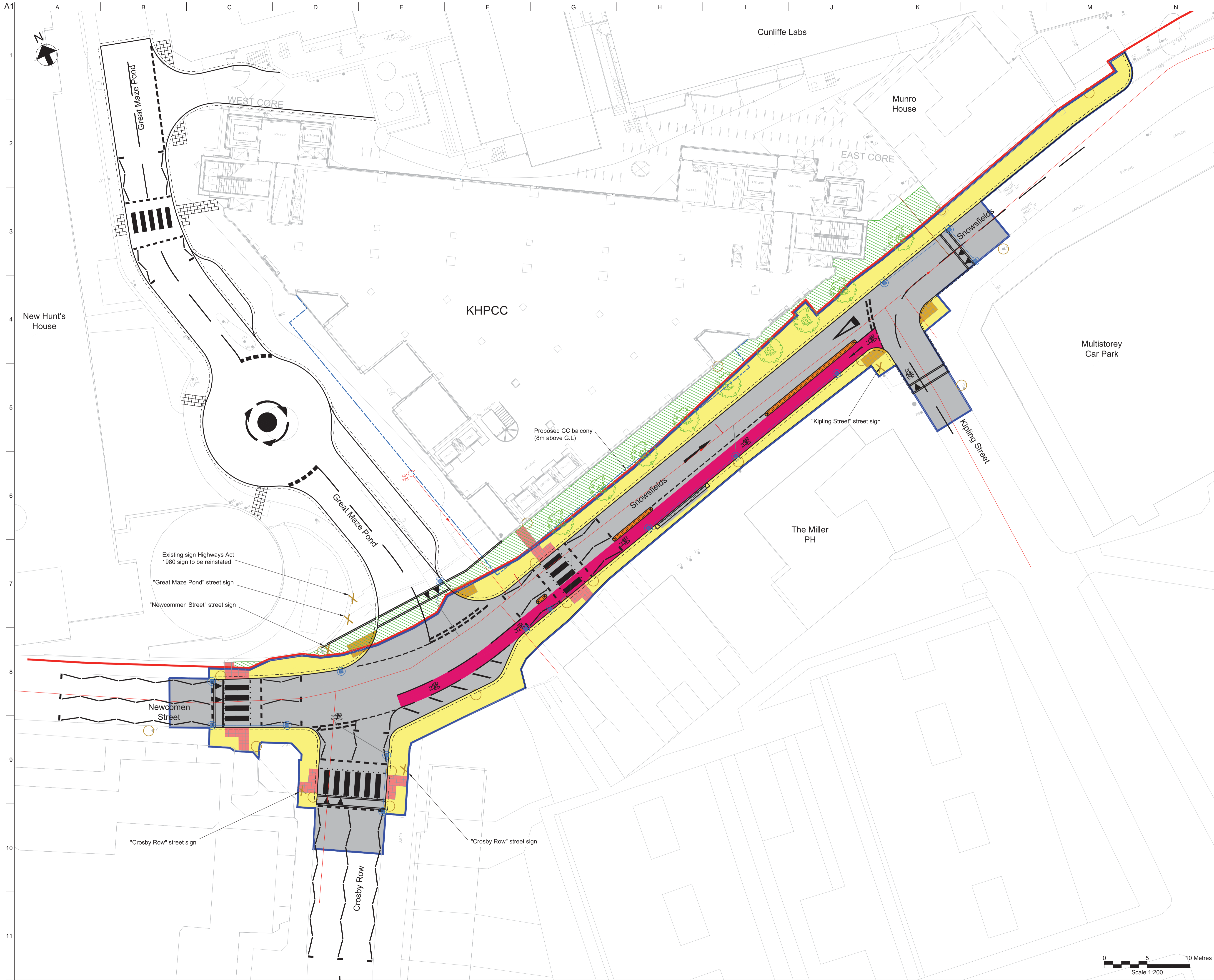
Many thanks for the response.

Personally I think we've exhausted the review of the potential options and my conclusion is that we have to roll with it.

For [REDACTED] at Guy's it may be another matter and I just wanted to add her (cc'd). It's an exciting and busy time for her as the new cancer centre opens but I am keen to include her in the latest update.

Many thanks,

[REDACTED]



Legend:

- "Developers" Ownership Boundary
- S278 Works Boundary
- KHP CC Balcony (8m above GL)
- Land to be adopted
- Carriageway
- Footways
- Cycleway
- Paved Areas (e.g. traffic islands)
- Landscaping
- Combined Sewer
- Gully
- Gully Connection
- Lamp column
- Street Name Plate
- Tactile Paving (controlled crossing)
- Tactile Paving (uncontrolled crossing)
- Tree (5-7m high) in sub-surface treepit

| | | | | |
|--|----------|-----|-----|-----|
| P11 | 10/05/16 | JG | TH | CNR |
| Issued for S278 approval - LBS comments (09-05-16) | | | | |
| P10 | 13/04/16 | JG | TH | CNR |
| Issued for final approval | | | | |
| P09 | 05/04/16 | JG | TH | CNR |
| Issued for S278 approval - LBS comments (17-03-16) | | | | |
| P08 | 11/03/16 | JG | TH | CNR |
| Issued for approval - LBS comments incorporated | | | | |
| P07 | 19/02/16 | JG | TH | CNR |
| Issued for approval - LBS comments incorporated | | | | |
| P06 | 22/12/15 | JG | CNR | CNR |
| Issued for approval | | | | |
| P05 | 14/12/15 | JG | AH | CNR |
| Issued for S278 approval | | | | |
| P04 | 18/11/15 | JG | CNR | CNR |
| Updated further to LOR instruction (Odyssey Plan 15-046-002) | | | | |
| P03 | 08/07/15 | JG | MH | CNR |
| LBS comments incorporated | | | | |
| P02 | 11/11/14 | MJH | MJH | CNR |
| Issued for S278 approval | | | | |
| P01 | 25/07/14 | BA | MH | CR |

For LBS Review/Comment

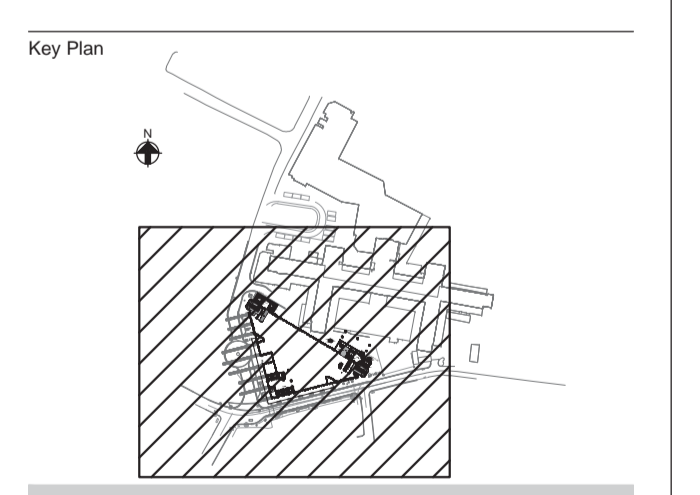
| Issue | Date | By | Chkd | Appd |
|-------|------|----|------|------|
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Client
Guys and St Thomas NHS Foundation Trust

Job Title
KHP Cancer Centre at Guys



Section 278 Agreement

Scale at A1 1:200

Discipline Civil

| | |
|-------------------------------|--------------------|
| Job No | Drawing Status |
| 216231-70 | Preliminary |
| Drawing No | Issue |
| ARUP-00-4400-GA-00-100 | P11 |

